



LAW



2023 J.B. & Maurice C. Shapiro Environmental Law Symposium

*Conserving Our Nation's Biodiversity: Progress, Obstacles,
and Solutions for America's 30 by 30 Initiatives*

April 6-7, 2023

George Washington University Law School | 2000 H Street, NW | Washington, DC 20052

Co-hosted by the George Washington University Law School, the Environmental Law Institute,
the University of Oregon Environmental and Natural Resources Law Center, and Wildlands Network

Agenda

Thursday, April 6

8:30 - 8:45 a.m.

Continental Breakfast and Coffee Available

8:45 - 9 a.m.

Opening Remarks

Dayna Bowen Matthew, Dean and Robert H. Greene Professor of Law, George Washington University Law School

9 - 10:30 a.m.

State of the Agencies Panel on the Biden Administration's America the Beautiful Initiative

MODERATOR: **Katie Davis**, Executive Director, Wildlands Network

PANELISTS: **Janet Coit**, Assistant Administrator, NOAA Fisheries

Stephene Harding, Senior Director for Lands, White House Council on Environmental Quality

Martha Williams, Director, U.S. Fish and Wildlife Service

10:30 - 10:45 a.m.

Coffee Break

10:45 a.m. - 12:15 p.m.

States and Communities Address 30 by 30 on the Ground

MODERATOR: **Jarryd Page**, Staff Attorney, Environmental Law Institute

PANELISTS: **Marcela Gutiérrez-Graudinš**, Executive Director, Azul

Yoshitaka Ota, Professor of Practice, School of Marine and Environmental Affairs, University of Washington; Director, Nippon Foundation, Ocean Nexus Center

Jennifer Norris, Deputy Secretary for Biodiversity and Habitat, California Natural Resources Agency

Katharine Petronis, Deputy Commissioner of Natural Resources, New York State Department of Environmental Conservation

12:15 - 1 p.m.

Lunch

1 - 1:45 p.m.

Keynote Speaker: Tony Hiss

Author, *Rescuing the Planet: Protecting Half the Land to Heal the Earth*

1:45 - 2:15 p.m.

Book Signing: Tony Hiss

Copies of *Rescuing the Planet: Protecting Half the Land to Heal the Earth* will be available for purchase from the GW Campus Store.

2:15 - 4 p.m.

Advancing and Expanding an American 30 by 30

MODERATOR: **Randall S. Abate**, Assistant Dean for Environmental Law Studies, GW Law

PANELISTS: **Adell Amos**, Environment Initiative Director and Clayton R. Hess Professor of Law, University of Oregon School of Law

Monte Mills, Charles I. Stone Professor of Law and Director, Native American Law Center, University of Washington School of Law

Jamie Pleune, Associate Professor of Law and Wallace Stegner Center Fellow, University of Utah S.J. Quinney College of Law

Friday, April 7

9:30 - 10 a.m.

Coffee Available Prior to Workshop

10 - 10:30 a.m.

A Special Presentation on the High Seas Biodiversity Treaty and Its Relation to the International 30 by 30 Movement

Lydia Slobodian, Director, Environmental Law and Policy Program, Georgetown Law Center

10:30 a.m. - Noon

Academic Workshop on Addressing the Missing Pieces of 30 by 30

Attendees work together to identify needed law and policy changes, or identify existing but under-utilized laws that can help overcome the legal roadblocks encountered during 30 by 30 and America the Beautiful Implementation

Noon - 1 p.m.

Lunch

1 - 1:15 p.m.

The 2023 Jamie Grodsky Prize for Environmental Scholarship

Presented by Dayna Bowen Matthew, Dean and Robert H. Greene Professor of Law, and Robert L. Glicksman, J. B. and Maurice C. Shapiro Professor of Environmental Law, GW Law

1:15 - 3 p.m.

Live-Stream Report Out

Ron Sutherland, Ph.D., Chief Scientist at Wildlands Network, will present on the need for 30 by 30 and 50 by 50 policies to support biodiversity.

Professor Robert L. Glicksman will provide a brief overview on how far 30 by 30 policies have come to date, and what legal roadblocks have been identified during this symposium.

Select participants in the Academic Workshops will report on the implementation issues identified and the areas of law identified that may help resolve 30 by 30 roadblocks with further research.

Discussion and Q&A

Symposium Theme and Format

The symposium will focus on how to advance our nation's environmental laws and policies to set aside 30 percent of our nation's lands and waters by the year 2030 (based on the Biden administration's America the Beautiful initiative and other sub-national 30 by 30 initiatives).

Attendees will hear from state and federal agencies, non-governmental organizations, legal scholars, and authors who have been spearheading 30 by 30 efforts. These leaders in their respective fields will assess the successes and obstacles encountered while implementing 30 by 30 and address some potential opportunities to enhance 30 by 30-type initiatives in the United States and internationally.

Attendees will also participate in workshops designed to identify areas for further research concerning how to promote the implementation of the Biden administration's America the Beautiful initiative and other important 30 by 30-related initiatives at the sub-national level.

Speakers



Randall S. Abate

Assistant Dean for Environmental Law Studies and Professorial Lecturer in Law, George Washington University Law School

Dean Abate joined GW Law in July 2022. Prior to coming to GW Law, he served from 2018-2022 as the inaugural Rechnitz Family and Urban Coast

Institute Endowed Chair in Marine and Environmental Law and Policy at Monmouth University in West Long Branch, New Jersey. He also served as the Director of the Institute for Global Understanding at Monmouth from 2020-2022. Prior to Monmouth, Professor Abate was a full-time faculty member at six U.S. law schools, most recently as a Professor of Law from 2009-2018 at Florida A&M University College of Law in Orlando, Florida, where he also served as Associate Dean for Academic Affairs in 2017.

Throughout his academic career, Dean Abate has taught courses in domestic and international environmental law, climate change law and justice, ocean and coastal law, constitutional law, torts, and animal law. He also has taught international and comparative law courses—and delivered lectures and presentations—on environmental and animal law topics in more than 25 countries on six continents.

Dean Abate has published six books and nearly 40 law journal articles and book chapters on environmental and animal law topics, with a recent emphasis on climate change law and justice. Early in his career, he handled environmental law matters at two law firms in Manhattan. He holds a B.A. from the University of Rochester and a JD and MSL (Environmental Law and Policy) from Vermont Law School.



Adell Amos

Environment Initiative Director; Clayton R. Hess Professor of Law, University of Oregon School of Law

Adell L. Amos holds the Clayton R. Hess Professorship at the University of Oregon School of Law and serves as the Executive Director of

the UO's Environment Initiative. Joining the UO in 2005, Professor Amos served in the Obama administration as the Deputy Solicitor for Land and Water Resources at the U.S. Department of the Interior from 2008-11 and returned in 2011 to serve as the Associate Dean for Academic Affairs at the UO School of Law. She teaches regularly in the nationally ranked Environmental and Natural Resources Law Program. Her most recent research focuses on the integration of law and policy into hydrologic and socioeconomic modeling for the Willamette River Basin through a multi-institutional, interdisciplinary effort funded by NOAA and the National Science Foundation. Professor Amos earned a BA in 1995 from Drury College and a JD in 1998 from the University of Oregon (Coif).



Janet Coit

Assistant Administrator, NOAA Fisheries

Janet Coit is the Assistant Administrator for NOAA Fisheries, the nation's federal agency responsible for stewardship of living marine resources. She leads the agency in its mission to ensure the sustainability of U.S. fisheries, restore coastal and marine habitats, and recover protected marine species. Since being appointed in June 2021, she has spent much of her time connecting with people to better understand how NOAA Fisheries can support habitat conservation and the resilience of coastal communities and the seafood sector.

Throughout Ms. Coit's 35-year career in natural resource management, a common thread has been supporting the connections among policy, science, and people. Prior to her current position, she directed the Rhode Island Department of Environmental Management for more than 10 years, where she worked to improve natural resource conservation, promote local food—including seafood—and address the climate crisis. She also served as State Director for The Nature Conservancy of Rhode Island; worked for three U.S. senators from New England; and was counsel to the U.S. Senate Committee on the Environment and Public Works, where she advised on national and environmental policy.

She is a magna cum laude graduate of Dartmouth College. She holds a law degree from Stanford Law School, where she was President of the Environmental Law Society and a member of the *Environmental Law Journal*.



Katie Davis

Executive Director, Wildlands Network

Katie Davis serves as Executive Director of Wildlands Network, overseeing operations and programs to restore, reconnect, and rewild landscapes across North America. She leads the organization from its headquarters in Salt Lake City, Utah, where she was born and raised.

She attended Vanderbilt University, graduating with a degree in ecology, evolution, and organismal biology and a minor in corporate strategy. Having decided on a career in environmental policy, she then attended the University of Oregon School of Law to pursue a JD with an emphasis on environmental law. Prior to joining Wildlands Network, she oversaw public lands campaigns, primarily on Forest Service lands in Region 3 for the Center for Biological Diversity.

Living in Salt Lake, Ms. Davis enjoys hiking in the Wasatch Mountains and exploring Utah's fabulous public lands with her husband and two children. She also tries to enjoy running.



Robert L. Glicksman

J.B. and Maurice C. Shapiro Professor of Environmental Law, George Washington University Law School

Robert L. Glicksman, a graduate of the Cornell Law School, is an expert on environmental, natural resources, and administrative law. Before joining GW Law, he was the Robert W. Wagstaff Distinguished Professor of Law at the University of Kansas School of Law. He practiced with law firms in D.C. and New Jersey and has consulted on environmental and natural resources law issues, including work for the Secretariat of the Commission for Environmental Cooperation in Montreal, Canada. Professor Glicksman's books include two

casebooks, *Environmental Protection: Law and Policy* (9th ed., Aspen) and *Administrative Law: Agency Action in Legal Context* (3d ed., Foundation Press); the treatise *Public Natural Resources Law* (2d ed., Thomson Reuters); and several monographs, including *Reorganizing Government: A Functional and Dimensional Framework* (NYU Press). His numerous law review articles (published at top-level law schools across the country) have focused recently on alternative ways to allocate regulatory authority, climate change adaptation on the federal lands, federalism issues, environmental enforcement, and the impact of separation of powers on administrative adjudication. He has been a member scholar for the Center for Progressive Reform since 2002 and a member of the Center's Board of Directors since 2008.



Marce Gutiérrez-Graudiņš

Executive Director, Azul

In 2011, Marce Gutiérrez-Graudiņš launched Azul as the first U.S. organization devoted to elevating Latinx voices in marine conservation and justice. Azul interweaves cultural fluency and grassroots organizing for people-centered policy outcomes.

Ms. Gutiérrez-Graudiņš is one of five women founders of the Ocean Justice Forum, launched in 2021.

Her thought leadership is visible from local to global-level panels and summits to the opinion and editorial pages of publications, including the *Washington Post*, and the United Nations. She serves as a member of the California Coastal Conservancy's governing board and is a member of the IUCN's California Expert Assessment Group for the Green List. She is also an award-winning marine conservation advocate and has delivered expert congressional testimony to the House Natural Resources Committee's Legislative Hearing on the "Ocean-Based Climate Solutions Act of 2021." She is also the co-author of *Neglected: Environmental Justice Impacts of Marine Litter and Plastic Pollution*, published by UNEP, an integral resource in the age of negotiations toward a Global Plastics Treaty.



Stephenne Harding

Senior Director for Lands, White House Council on Environmental Quality

Stephenne Harding is the Senior Director for Lands at the White House Council on Environmental Quality, where she leads a team working on America the Beautiful, conservation, restoration, and protection of America's iconic lands. The team works to imbue the importance of conservation and restoration in all the administration's actions. Prior to returning to the White House, she ran her own consulting practice, Great Northern Strategies, supporting nonprofits at the nexus of policy and politics.

Prior to those roles, Ms. Harding served as National Geographic Society's Senior Director for the Campaign for Nature, a Senior Policy Advisor for U.S. Senator Tom Udall (D-NM), an Associate Director at the White House Council on Environmental Quality, the Deputy Director at the Department of the Interior, and a Policy Adviser to Senator Jon Tester (D-MT). She holds a master's degree in public administration from the Maxwell School at Syracuse University and an undergraduate degree from Willamette University.

Before graduate school, she was a vagabond who lived and traveled on every inhabited continent and worked as a raft guide, backpacking guide, and a ski instructor in the United States and Germany. When not at work, you can find her still traveling as much as possible and working to get outside to hike, bike, float, fish, and ski with her husband, Shaun, and their dog, Marra.



Tony Hiss

Author, Rescuing the Planet: Protecting Half the Land to Heal the Earth

Tony Hiss is the author of 15 books, including *Rescuing the Planet: Protecting Half the Land to Heal the Earth*, about staving off the mass extinctions crisis, and the award-winning *The Experience of*

Place. E. O. Wilson's foreword to *Rescuing the Planet* calls it "as clear a picture of humanity's impact on Earth's natural environment as any ever written."

Mr. Hiss was a staff writer at *The New Yorker* magazine for more than 30 years and a visiting scholar at New York University for 25 years. He has lectured around the world and is a consultant on planning, conservation, and biodiversity issues. He is a co-author of the Third Regional Plan for the New York City area and wrote the report that led to New York State's 150-mile-long Hudson River Valley Natural Heritage Area. Mr. Hiss has been a Guggenheim Fellow and has written about other special landscapes, about travel and trains, about Hunanese cooking, and about his family. The National Recreation and Park Association's National Literary Award praised him for a lifetime of "spellbinding and poignant" writing about "how our environments, modes of travel, and other aspects of the American landscape affect our lives." Mr. Hiss lives in New York with his wife, writer Lois Metzger.



Monte Mills

Charles I. Stone Professor of Law and Director, Native American Law Center, University of Washington School of Law

Monte Mills joined the UW faculty in 2022 as Charles I. Stone Professor of Law and the Director of the Native American Law Center (NALC).

He teaches American Indian Law, Property, and other classes focused on Native American and natural resources related topics. His research and writing focuses on the intersection of Federal Indian Law, Tribal sovereignty, and natural resources as well as race and racism in the law and legal education. He has published several law review articles and serves as a co-author on two textbooks: *American Indian Law, Cases and Commentary* (with Robert T. Anderson, Sarah A. Krakoff, and Kevin K. Washburn) and *Native American Natural Resources Law* (with Michael Blumm and Elizabeth Kronk Warner). Professor Mills is also a co-author of *A Third Way: Decolonizing the Laws of Indigenous Cultural Protection* (Cambridge University Press, 2020).

Prior to joining the UW faculty, Professor Mills was a professor and Co-Director of the Margery Hunter Brown Indian Law Clinic at the Alexander Blewett III School of Law at the University of Montana. Prior to joining that faculty, he was the Director of the Legal Department for the Southern Ute Indian Tribe in Colorado, an in-house counsel department that he helped organize and implement in 2005 following completion of a unique two-year in-house attorney training program. As Director of the Tribe's Legal Department, he represented and counseled the Tribe on a broad array of issues, including litigation in tribal, state, and federal courts; legislative matters before the Colorado General Assembly and the United States Congress; and internal tribal matters such as contracting, code-drafting, and gaming issues.



Jennifer Norris

Deputy Secretary for Biodiversity and Habitat, California Natural Resources Agency

Jennifer Norris serves as Deputy Secretary for Biodiversity and Habitat at the California Natural Resources Agency. She leads the state's 30 by 30 initiative and oversees Cutting Green Tape in support of landscape scale habitat restoration. She has held numerous positions in federal and state government, including most recently Supervisor of the Sacramento Office for the U.S. Fish and Wildlife Service. Dr. Norris has extensive experience in conservation policy, endangered species protection, and ecosystem management. She holds a BS in resource policy and planning from Cornell University, an MS in conservation biology from the University of Michigan, and a PhD in ecology from the University of New Mexico. When she is not at work, she can be found exploring wild beaches, forests, and deserts with her family.



Yoshitaka Ota

Professor of Practice, School of Marine and Environmental Affairs, University of Washington; Director, Nippon Foundation Ocean Nexus Center

Yoshitaka (Yoshi) Ota has a background in social anthropology at the University College London. He has conducted ethnographic research on various coastal communities, including those in Palau, the UK, Indonesia, and Japan, studying the socialization and cultural meanings associated with fishing practices. For the past decade, he has been engaged in policy research involving coastal indigenous communities, marine spatial planning, and human security. He is also the director of the Nippon Foundation Ocean Nexus Center, an international initiative comprising an interdisciplinary team of 20+ institutes. His core research interest is to understand how to strengthen social equity in ocean governance while we face global environmental changes. His unit is comprised of a team of cross-disciplinary scholars.



Jarryd Page

Staff Attorney, Environmental Law Institute

Jarryd C. Page is a Staff Attorney at the Environmental Law Institute. He works at the intersection of climate change, policy research, and education. He works on a broad portfolio of projects at ELI, including the Climate Judiciary Project, public lands management, and sea level rise and coastal resilience. He has experience in both domestic and international environmental law and policy issues. Mr. Page received a JD with honors from the George Washington University Law School, where he earned the Charles and Kathryn Miller Environmental Law Award for excellence in the field of environmental law. He received a BS in environmental law and policy from the University of Maryland, an MA from the University of Wisconsin, Madison, and a BA from the University of Kansas, both in art history.



Katharine Petronis

Deputy Commissioner of Natural Resources, New York State Department of Environmental Conservation

Katie Petronis serves as Deputy Commissioner for Natural Resources for the New York State Department of Environmental Conservation (DEC). In that role, she manages DEC's natural resource portfolios, which include Lands and Forests, Fish and Wildlife, Marine Resources, and Outdoor Recreation. Prior to her time at DEC, she was with the Open Space Institute (OSI), an East Coast land trust based in New York. During her time at OSI, Ms. Petronis served as Associate Counsel, Project Manager, and Northern Program Director, managing land conservation and recreational planning programs for OSI's northern NY conservation work. Additionally, she has served as past Board President for her local community land trust, Saratoga Preserving Land and Nature (PLAN); founding board member and past Board Chair of local community garden and farming education center, Pitney Meadows Community Farm; and board member of the nonprofit environmental publication, Adirondack Explorer. She attended Emory University before earning degrees in journalism and sociology from the University of Colorado at Boulder in 2001. She earned a law degree from the University of Colorado School of Law in 2006, where she served as President of the Environmental Law Society.



Jamie Pleune

Associate Professor of Law and Wallace Stegner Center Fellow, University of Utah S.J. Quinney College of Law

Jamie Pleune is an Associate Professor of Law (Research) and Wallace Stegner Center Fellow at the S.J. Quinney College of Law, University of Utah. Her research focuses on environmental review, permitting, climate change, and conservation. Professor Pleune first joined the University of Utah College of Law as an Associate Clinical Professor in 2011, after finishing a teaching fellowship with the environmental section of the Institute for Public Representation at Georgetown University Law Center. From 2011 through 2015, she taught Environmental Practice and directed the Environmental Law Clinic. She also engaged in private practice as a litigator, ultimately becoming a shareholder at the law firm of Richards, Brandt, Miller, Nelson. In 2016, she took a short sabbatical from law and earned her commercial helicopter license. After flying helicopter tours in Los Angeles and doing flight instruction in British Columbia for a few years, she re-engaged with environmental law. In 2020, she rejoined the faculty and became a member of the Law and Policy Group within the Wallace Stegner Center. Professor Pleune earned a BA from Colorado College, a JD from the University of Utah (Coif), and a LLM from Georgetown Law.



Erin Sito

U.S. Public Policy Director, Wildlands Network

As the U.S. Policy Director at the Wildlands Network, Erin Sito researches, develops, and promotes laws and policies geared towards supporting habitat connectivity and biodiversity at the local, state, and federal level. She started at

Wildlands Network as a Law and Policy Intern in 2018, where she was tasked with drafting model state wildlife corridor legislation. Her model legislation was subsequently adapted and passed in Oregon, New Mexico, and Virginia.

Ms. Sito is a 2010 graduate of Rhode Island College and a 2020 graduate of the University of Oregon School of Law, where she graduated with a certificate in environmental and natural resources law. During her law school career, she held clerkships with the University of Oregon's Office of General Counsel, the General Counsel's Office at the Bonneville Power Administration, and the Regional Solicitor's Office for the Department of the Interior. She also served as the Environmental Caucus Fellow during the 2019 Oregon State Legislative Session.

After graduation, Ms. Sito started her legal career in private practice with Sanger Law PC, where she specialized in issues related to energy, transactions, utilities, administrative litigation, and renewable energy development. She rejoined Wildlands Network in 2021 to help carry out the suite of wildlife policy work she helped start as an intern in 2018.

In her downtime, she loves to research, design, and build upon her home garden in the Portland Metro area. She also enjoys hiking with her partner and two labs in the diverse ecosystems of the Pacific Northwest.



Lydia Slobodian

Director, Environmental Law and Policy Program, Georgetown Law Center

Lydia Slobodian is Director of the Environmental Law and Policy Program at Georgetown Law in Washington, D.C., where she teaches international environmental law. Her research focuses

on biodiversity and climate change and covers legal issues ranging from extraterritorial jurisdiction to intergenerational equity. Prior to Georgetown, she worked as Senior Legal Officer for IUCN, where she led the IUCN delegation to the negotiations on marine biodiversity of areas beyond national jurisdiction, which she continues to participate in. She is a founding partner of L4Earth, an international nonprofit organization that strives to identify and promote legal levers for transformational planetary change. She is currently working on projects on mangrove governance, ecosystem restoration, and environmental rule of law with partners including IUCN, WWF, and UNEP.



Ron Sutherland

Chief Scientist, Wildlands Network

Dr. Ron Sutherland leads and coordinates Wildlands Network's science programs across North America, with an emphasis on habitat connectivity mapping, road ecology, and species conservation. He also directs an extensive camera-trapping project in the red wolf recovery area in North Carolina and is an enthusiastic public advocate for red wolf conservation. He has testified on conservation matters before congressional staff in

D.C. on several occasions, and has been extensively quoted in national and international media including the *Washington Post*, *The Guardian*, *USA Today*, and the Associated Press.

Dr. Sutherland received a PhD in environmental science and policy in 2009 from the Nicholas School of the Environment at Duke University, where he studied the response of wildlife to urbanization and vehicle traffic in the Sandhills region of North Carolina. He earned a BS in biology from North Carolina State University and an MS in conservation biology and sustainable development from the University of Wisconsin, Madison. From 2013–2015, he co-led a successful and award-winning campaign to save the 79,000-acre Hofmann Forest in eastern North Carolina from being sold to and destroyed by private buyers.

He lives in Durham, North Carolina with his wife and three children, plus two dogs.



Martha Williams

Director, U.S. Fish and Wildlife Service

Growing up on a farm in Maryland, Martha Williams gained an appreciation for open lands, waters, wildlife, and people. This passion led her to the wild places of the West and a career spent fostering a love of the outdoors and stewarding

the protection of natural resources.

On March 8, 2022, Ms. Williams was sworn in as the 23rd Director of the U.S. Fish and Wildlife Service.

Ms. Williams was appointed to the Service as Principal Deputy Director in January 2021. Preceding her appointment, she served as the Director of the Montana Department of Fish, Wildlife and Parks from 2017 to 2020. As State Director, Williams delivered leadership that embraced the diversity of Montana's natural resources and outdoor recreational values that also incorporated public expectations and values into the agency's direction.

Previously, Ms. Williams was an Assistant Professor of Law at the Blewett School of Law at the University of Montana in Missoula and co-directed the university's Land Use and Natural Resources Clinic. She also co-supervised the Public Land and Resources Law Review and the Environmental Law Group.

During the Obama administration, she served as Deputy Solicitor Parks and Wildlife at the Department of the Interior for two years, providing counsel to the National Park Service and the Fish and Wildlife Service.

From 1988–2011, Ms. Williams was agency legal counsel for the Montana Department of Fish, Wildlife and Parks, where she advised and represented the department on real estate transactions, Endangered Species Act policy and litigation, and on state and national environmental policy acts. During her tenure, she also taught continuing legal education classes on real property law and on public participation in government.

Ms. Williams earned a bachelor's degree from the University of Virginia and a Juris Doctor from the University of Montana School of Law. She is a hunter and an angler.

Special Thanks to the Planning Committee for the 2023 J.B. & Maurice C. Shapiro Environmental Law Symposium

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University of Oregon School of Law

Heather Brinton

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